I believe I said during my session that when a regular service employee is absent, and a substitute employee is called to fill in (as opposed to another regular employee stepping-up), that substitute employee is entitled to fill ALL of the absent regular employee's jobs for the day. That is not correct.

Example: Assume Billy the Bus Driver is absent and he has a morning run, an evening run, and an extracurricular midday run. If a substitute driver is called to work the regular run, a separate call would have to be made to fill Billy's extracurricular midday run.

The Grievance Board has ruled that regular service contract duties and extracurricular service contract duties are separate and therefore, when a regular service employee is absent, the process would be as follows:

- a) in seniority order, offer the **regular** contract work to other regular employees at the same worksite who work in the same classification (step-up);
- b) then, in seniority order, offer the **extracurricular** work to the next regular employee at the same worksite who works in the same classification (step-up);
- c) if no regular employees want to step-up into the **regular** job of the absent regular employee, then go to the **substitute** list;
- d) if no regular employees want to step-up into the **extracurricular** job of the absent regular employee, then go to the **substitute** list.



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WHEN DO SUBSTITUTES GET "SUBSTANDARD" RIGHTS AND BENEFITS?

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LONG-TERM SUBSTITUTES

[Excerpts]

In 2008 the Legislature adopted a special definition of "long-term" substitute. It appears in West Virginia Code § 18A-1-1 and reads as follows:

- (l) "Long-term substitute" means a substitute employee who fills a vacant position that the county superintendent expects to extend for at least thirty consecutive days, and is either:
 - A. Listed in the job posting as a long-term substitute position of over thirty days; or
 - B. Listed in a job posting as a regular, full-time position and:
 - i. Is not filled by a regular, full-time employee; and
 - ii. Is filled by a substitute employee.

For the purposes of section two, article sixteen, chapter five of this code, long-term substitute does not include a retired employee hired to fill the vacant position.

(A "long-term substitute" so defined can be a professional or service substitute.)

A "long-term substitute" who meets the definition above is also considered to be an "employee" under the West Virginia Public Employees Insurance Act.

West Virginia Code § 5-16-2 so provides:

(3) "Employee" means . . any person who works as a long-term substitute as defined in section one, article one, chapter eighteen-a of this code in the service of a county board of education: Provided, That a long-term substitute who is continuously employed for at least one hundred thirty-three instructional days during an instructional term, and until the end of that instructional term, is eligible for the benefits provided in this article until the first day of September following that instructional term: Provided, however, That a long-term substitute employed fewer than one hundred thirty-three instructional days during an instructional term is eligible for the benefits provided in this article only during such time as he or she is actually employed as a long-term substitute . . .



Thus, it appears that a long-term substitute within the definition above would have his or her application for insurance benefits processed just like any other regular full-time school employee. They would turn in the paperwork to the appropriate department at the central office, and that department would in turn transmit the application to the West Virginia Public Employees Insurance Agency.

CAUTION: Any questions about whether a particular employee will be covered by PEIA for a specific date or time should be directed to the West Virginia Public Employees Insurance Agency. An error in this determination could expose a school board to liability for an employee's and his/her family members' health care expenses should there be a claim made during a period where the employee believed that he/she had coverage but did not. Employer/employee questions about the start and end dates of coverage should be directed to the West Virginia Public Employees Insurance Agency.



West Virginia Public Employees Insurance Act

§5-16-2. Definitions.

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The following words and phrases as used in this article, unless a different meaning is clearly indicated by the context, have the following meanings:

- (1) "Agency" means the Public Employees Insurance Agency created by this article.
- (2) "Director" means the Director of the Public Employees Insurance Agency created by this article.
- (3) "Employee" means any person, including an elected officer, who works regularly full time in the service of the State of West Virginia and, for the purpose of this article only, the term "employee" also means any person, including an elected officer, who works regularly full time in the service of a county board of education; a county, city or town in the state; any separate corporation or instrumentality established by one or more counties, cities or towns, as permitted by law; any corporation or instrumentality supported in most part by counties, cities or towns; any public corporation charged by law with the performance of a governmental function and whose jurisdiction is coextensive with one or more counties, cities or towns; any comprehensive community mental health center or comprehensive mental retardation facility established, operated or licensed by the Secretary of Health and Human Resources pursuant to section one, article two-a, chapter twenty-seven of this code and which is supported in part by state, county or municipal funds; any person who works regularly full time in the service of the Higher Education Policy Commission, the West Virginia Council for Community and Technical College Education or a governing board, as defined in section two, article one, chapter eighteen-b of this code; any person who works regularly full time in the service of a combined city-county health department created pursuant to article two, chapter sixteen of this code; any person designated as a 21st Century Learner Fellow pursuant to section eleven, article three, chapter eighteen-a of this code; and any person who works as a long-term substitute as defined in section one, article one, chapter eighteen-a of this code in the service of a county board of education: Provided, That a long-term substitute who is continuously employed for at least one hundred thirtythree instructional days during an instructional term, and until the end of that instructional term, is eligible for the benefits provided in this article until September 1, following that instructional term: Provided, however, That a long-term substitute employed fewer than one hundred thirty-three instructional days during an instructional term is eligible for the benefits provided in this article only during such time as he or she is actually employed as a long-term substitute. On and after January 1, 1994, and upon election by a county board of education to allow elected board members to participate in the Public Employees Insurance Program pursuant to this article, any person elected to a county board of education shall be considered to be an "employee" during the term of office of the elected member. Upon election by the state Board of Education to allow appointed board members to participate in the Public Employees Insurance Program pursuant to this article,



any person appointed to the state Board of Education is considered an "employee" during the term of office of the appointed member: Provided further, That the elected member of a county board of education and the appointed member of the state Board of Education shall pay the entire cost of the premium if he or she elects to be covered under this article. Any matters of doubt as to who is an employee within the meaning of this article shall be decided by the director.

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On or after July 1, 1997, a person shall be considered an "employee" if that person meets the following criteria:

- (i) Participates in a job-sharing arrangement as defined in section one, article one, chapter eighteen-a of this code;
- (ii) Has been designated, in writing, by all other participants in that job-sharing arrangement as the "employee" for purposes of this section; and
 - (iii) Works at least one third of the time required for a full-time employee.
- (4) "Employer" means the State of West Virginia, its boards, agencies, commissions, departments, institutions or spending units; a county board of education; a county, city or town in the state; any separate corporation or instrumentality established by one or more counties, cities or towns, as permitted by law; any corporation or instrumentality supported in most part by counties, cities or towns; any public corporation charged by law with the performance of a governmental function and whose jurisdiction is coextensive with one or more counties, cities or towns; any comprehensive community mental health center or comprehensive mental retardation facility established, operated or licensed by the Secretary of Health and Human Resources pursuant to section one, article two-a, chapter twenty-seven of this code and which is supported in part by state, county or municipal funds; a combined city-county health department created pursuant to article two, chapter sixteen of this code; and a corporation meeting the description set forth in section three, article twelve, chapter eighteen-b of this code that is employing a 21st Century Learner Fellow pursuant to section eleven, article three, chapter eighteen of this code but the corporation is not considered an employer with respect to any employee other than a 21st Century Learner Fellow. Any matters of doubt as to who is an "employer" within the meaning of this article shall be decided by the director. The term "employer" does not include within its meaning the National Guard.
- (5) "Finance board" means the Public Employees Insurance Agency finance board created by this article.
- (6) "Person" means any individual, company, association, organization, corporation or other legal entity, including, but not limited to, hospital, medical or dental service corporations; health maintenance organizations or similar organization providing prepaid health benefits; or individuals entitled to benefits under the provisions of this article.



73 (7) "Plan", unless the context indicates otherwise, means the medical indemnity 74 plan, the managed care plan option or the group life insurance plan offered by the agency.

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(8) "Retired employee" means an employee of the state who retired after April 29, 1971, and an employee of the Higher Education Policy Commission, the Council for Community and Technical College Education, a state institution of higher education or a county board of education who retires on or after April 21, 1972, and all additional eligible employees who retire on or after the effective date of this article, meet the minimum eligibility requirements for their respective state retirement system and whose last employer immediately prior to retirement under the state retirement system is a participating employer in the state retirement system and in the Public Employees Insurance Agency: Provided, That for the purposes of this article, the employees who are not covered by a state retirement system, but who are covered by a state-approved or statecontracted retirement program or a system approved by the director, shall, in the case of education employees, meet the minimum eligibility requirements of the state Teachers Retirement System and in all other cases, meet the minimum eligibility requirements of the Public Employees Retirement System and may participate in the Public Employees Insurance Agency as retired employees upon terms as the director sets by rule as authorized in this article. Employers with employees who are, or who are eligible to become, retired employees under this article shall be mandatory participants in the Retiree Health Benefit Trust Fund created pursuant to article sixteend of this chapter. Nonstate employers may opt out of the West Virginia other post-employment benefits plan of the Retiree Health Benefit Trust Fund and elect to not provide benefits under the Public Employees Insurance Agency to retirees of the nonstate employer, but may do so only upon the written certification, under oath, of an authorized officer of the employer that the employer has no employees who are, or who are eligible to become, retired employees and that the employer will defend and hold harmless the Public Employees Insurance Agency from any claim by one of the employer's past, present or future employees for eligibility to participate in the Public Employees Insurance Agency as a retired employee. As a matter of law, the Public Employees Insurance Agency shall not be liable in any respect to provide plan benefits to a retired employee of a nonstate employer which has opted out of the West Virginia other post-employment benefits plan of the Retiree Health Benefit Trust Fund pursuant to this section.



School Personnel

§18A-1-1. Definitions.

The definitions contained in section one, article one, chapter eighteen of this code apply to this chapter. In addition, the following words used in this chapter and in any proceedings pursuant to this chapter have the meanings ascribed to them unless the context clearly indicates a different meaning:

- (a) "School personnel" means all personnel employed by a county board whether employed on a regular full-time basis, an hourly basis or otherwise. "School personnel" is comprised of two categories: Professional personnel and service personnel;
- (b) "Professional person" or "professional personnel" means those persons or employees who meet the certification requirements of the state, licensing requirements of the state, or both, and includes a professional educator and other professional employee;
- (c) "Professional educator" has the same meaning as "teacher" as defined in section one, article one, chapter eighteen of this code. Professional educators are classified as follows:
- (1) "Classroom teacher" means a professional educator who has a direct instructional or counseling relationship with students and who spends the majority of his or her time in this capacity;
- (2) "Principal" means a professional educator who functions as an agent of the county board and has responsibility for the supervision, management and control of a school or schools within the guidelines established by the county board. The principal's major area of responsibility is the general supervision of all the schools and all school activities involving students, teachers and other school personnel;
- (3) "Supervisor" means a professional educator who is responsible for working primarily in the field with professional and other personnel in instructional and other school improvement. This category includes other appropriate titles or positions with duties that fit within this definition; and
- (4) "Central office administrator" means a superintendent, associate superintendent, assistant superintendent and other professional educators who are charged with administering and supervising the whole or some assigned part of the total program of the countywide school system. This category includes other appropriate titles or positions with duties that fit within this definition;
- (d) "Other professional employee" means a person from another profession who is properly licensed and who is employed to serve the public schools. This definition includes a registered professional nurse, licensed by the West Virginia Board of Examiners for Registered



Professional Nurses, who is employed by a county board and has completed either a two-year (sixty-four semester hours) or a three-year (ninety-six semester hours) nursing program;

- (e) "Service person" or "service personnel", whether singular or plural, means a nonteaching school employee who is not included in the meaning of "teacher" as defined in section one, article one, chapter eighteen of this code and who serves the school or schools as a whole, in a nonprofessional capacity, including such areas as secretarial, custodial, maintenance, transportation, school lunch and aides. Any reference to "service employee" or "service employees" in this chapter or chapter eighteen of this code means service person or service personnel as defined in this section;
- (f) "Principals Academy" or "academy" means the academy created pursuant to section two-b, article three-a of this chapter;
- (g) "Center for Professional Development" means the center created pursuant to section one, article three-a of this chapter;
- (h) "Job-sharing arrangement" means a formal, written agreement voluntarily entered into by a county board with two or more of its employees who wish to divide between them the duties and responsibilities of one authorized full-time position;
- (i) "Prospective employable professional person", whether singular or plural, means a certified professional educator who:
 - (1) Has been recruited on a reserve list of a county board;
 - (2) Has been recruited at a job fair or as a result of contact made at a job fair;
- (3) Has not obtained regular employee status through the job posting process provided in section seven-a, article four of this chapter; and
- (4) Has obtained a baccalaureate degree from an accredited institution of higher education within the past year;
 - (j) "Dangerous student" means a student who is substantially likely to cause serious bodily injury to herself or another individual within that student's educational environment, which may include any alternative education environment, as evidenced by a pattern or series of violent behavior exhibited by the student, and documented in writing by the school, with the documentation provided to the student and parent or guardian at the time of any offense;
- (k) "Alternative education" means an authorized departure from the regular school program designed to provide educational and social development for students whose disruptive



64 65	behavior places them at risk of not succeeding in the traditional school structures and in adult life without positive interventions; and
66	(l) "Long-term substitute" means a substitute employee who fills a vacant position:
67 68	That the county superintendent expects to extend for at least thirty consecutive days, and is either:
69 70	(A) Listed in the job posting as a long-term substitute position of over thirty days; or
71	(B) Listed in a job posting as a regular, full-time position and:
72	(i) Is not filled by a regular, full-time employee; and
73	(ii) Is filled by a substitute employee.
74 75	For the purposes of section two, article sixteen, chapter five of this code, long-term substitute does not include a retired employee hired to fill the vacant position.

Benefits	Sub teachers working fewer than 10 consecutive instructional days in the same position	Sub teachers working more than 10 consecutive instructional days in the same position	Sub teachers working more than 30 instructional days in the same position (whether consecutive or not)
Sick/Personal Leave*	No	No	No
Retirement	Refer all questions to Retirement Board	Refer all questions to Retirement Board	Refer all questions to Retirement Board
PEIA (health insurance, etc.)**	No	No	No**
Leave under Federal Family and Medical Leave Act	Possible (must have worked for Board a minimum of 12 months, need not be consecutive months; plus min. 1250 hours of service in prior 12 months required)	Possible (must have worked for Board a minimum of 12 months, need not be consecutive months; plus min. 1250 hours of service in prior 12 months required)	Possible (must have worked for Board a minimum of 12 months, need not be consecutive months; plus min. 1250 hours of service in prior 12 months required)
Leave under W. Va. Parental Leave Act	No, because employee using this leave must have been hired for <i>permanent</i> employment	No, because employee using this leave must have been hired for <i>permanent</i> employment	No, because employee using this leave must have been hired for <i>permanent</i> employment
Entitled to take leave of absence	See Local Board Policy W. Va. 18A-2-2a	See Local Board Policy W. Va. 18A-2-2a	See Local Board Policy W. Va. 18A-2-2a
Seniority	133-day rule (for bidding purposes only)	133-day rule (for bidding purposes only)	133-day rule (for bidding purposes only)
Planning period	Two consecutive days/same position rule W. Va. Code 18A-4-14	Two consecutive days/same position rule W. Va. Code 18A-4-14	Two consecutive days/same position rule W. Va. Code 18A-4-14
Duty free lunch	More than one-half of class periods in day rule W. Va. Code 18A-4-14	More than one-half of class periods in day rule W. Va. Code 18A-4-14	More than one-half of class periods in day rule W. Va. Code 18A-4-14
Paid OSE days & School Holidays	No. See Kent ⁺ (unless actually working that day)	No. See Kent ⁺ (unless actually working that day)	No. See Kent ⁺ (unless actually working that day)
Pay scale	80% of state basic salary	80% of state advanced salary (taking experience into account)	100% of state advanced salary (taking experience into account)
Experience credit for pay purposes	133-day rule	133-day rule	133-day rule
Right to remain in position once placed there	Generally no; but should not be removed arbitrarily or capriciously Vest v. Nicholas County	Generally no; but should not be removed arbitrarily or capriciously Vest v. Nicholas County W. Va. Code 18A-2-3 (b)***	Generally no; but should not be removed arbitrarily or capriciously Vest v. Nicholas County W. Va. Code 18A-2-3 (b)***



Compensation/Benefits for Professional Substitutes

- * Unless the county grants this leave under its own adopted written policy.
- ** BUT SEE W. Va. Code 5-16-2 (definitions in PEIA statute) "Employee" means . . . any person who works as a **long-term substitute** as defined in [18A-1-1] of this code in the service of a county board of education: Provided, That a **long-term substitute** who is continuously employed for at least one hundred thirty-three instructional days during an instructional term, and until the end of that instructional term, is eligible for the benefits provided in this article until the first day of September following that instructional term: Provided, however, That a **long-term substitute** employed fewer than one hundred thirty-three instructional days during an instructional term is eligible for the benefits provided in this article only during such time as he or she is actually employed as a **long-term substitute**.
- *** Teacher may also remain in job under special circumstances (even if regular teacher would like to return); presuming service for more than one-half of a grading period, continuing into the second week prior to the end of the grading period; and principal has not: a) certified that regular teacher has provided lesson plans to or collaborated with the substitute, or b) received notice from regular teacher's physician approving his/her return to work.
- + Kent v. Jackson County Bd. of Educ., Docket No. 90-18-418 (January 25, 1991).

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	Temporary Absence	Workers Companyation	Mritten I eyes	Suspension of Penular Employee
	(regardless of length)	Absence (more than 30 days)	(more than	(more than 30 days)
	(sometimes called	W. Va. Code 18A-4-15	days) W. Va. Code	W. Va. Code 18A-4-15(a)(5);
	"casual substitutes")	(a)(2); posted and filled	18A-4-15(a)(2); posted	posted and filled under 18a-4-8b
Benefits	W. Va. Code 18A-4-15	under 18a-4-8b	and filled under 18a-4-	
Giot/Darconal Lagva	No 18A-4-10 restricts	Vec	Vac	Vac
	who earns paid sick leave		3	S
	to regular employees			
Retirement	Refer to Retirement Bd.	Refer to Retirement Bd.	Refer to Retirement Bd.	Refer to Retirement Bd.
PEIA (health insurance, etc.)	No*	Yes	Yes	Yes
Duty free lunch	**	Yes	Yes	Yes
Overtime pay	Yes	Yes	Yes	Yes
Paid OSE days & School	$^{ m oN}$	Yes, if other regular ee's	Yes, if other regular	Yes, if other regular ee's receive
Holidays		receive pay, or if ee is	ee's receive pay, or if ee	pay, or if ee is actually working;
		actually working; otherwise,	is actually working;	otherwise, NO.
		NO.	otherwise, NO.	
Leave under Federal Family	Possible (min. 1250	Possible (min. 1250 hours of	Possible (min. 1250	Possible (min. 1250 hours of
and Medical Leave Act	hours of service in prior	service in prior 12 months	hours of service in prior	service in prior 12 months
	12 months required)	required)	12 months required)	required)
Leave under W. Va. Parental	No, because employee	No, because employee using	No, because employee	No, because employee using this
Leave Act	using this leave must	this leave must have been	using this leave must	leave must have been hired for
	have been hired for	hired for <i>permanent</i>	have been hired for	permanent employment
	permanent employment	employment	permanent employment	
Regular seniority for bidding	N_0	No	No	No
purposes (on regular positions				
when employee returns to				
substitute status)				
Experience credit for pay	133-day rule	133-day rule	133-day rule	133-day rule
purposes				
Entitled to take leave of	See Local Board Policy	See Local Board Policy	See Local Board Policy	See Local Board Policy
absence	W. Va. 10A-2-2a	W. Vä. 10A-2-2a	W. Va. 10A-2-2a	W. Va. 18A-2-2a

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Compensation: All substitutes service employees receive compensation based upon their years of employment, as defined in W. Va. Code 18A-4-8, and otherwise in accordance with the salary schedule of persons regularly employed in the same position in the county in which they are employed. * BUT SEE W. Va. Code 5-16-2 (definitions in PEIA statute) "Employee" means . . . any person who works as a **long-term substitute** as defined in [18A-1-1] of this code in the service of a county board of education: Provided, That a **long-term substitute** who is continuously employed for at least one

article until the first day of September following that instructional term: Provided, however, That a **long-term substitute** employed fewer than one hundred thirty-three instructional days during an instructional term is eligible for the benefits provided in this article only during such time as he or she is actually hundred thirty-three instructional days during an instructional term, and until the end of that instructional term, is eligible for the benefits provided in this employed as a long-term substitute.

**If employee is to work more than 3.5 hours a day, W. Va. Code 18A-4-14



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